### AUDIT REPORT

### CITY OF NOWATA, OKLAHOMA

JUNE 30, 2013



KERSHAW CPA & ASSOCIATES, PC

### CITY OF NOWATA, OKLAHOMA JUNE 30, 2013

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### CITY OF NOWATA, OKLAHOMA JUNE 30, 2013

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#### KERSHAW CPA & ASSOCIATES, PC

5300 WEST OKMULGEE AVENUE MUSKOGEE, OKLAHOMA 74401 PHONE (918) 684-1040 FAX (918) 684-1041

WEB: KERSHAWCPA.COM
E-MAIL: REK@KERSHAWCPA.COM

607 NORTH 1<sup>ST</sup> STREET PONCA CITY, OKLAHOMA 74601 PHONE (580) 762-1040 FAX (580) 762-1047

#### INDEPENDENT AUDITOR'S REPORT

To the City Commission City of Nowata, Oklahoma

Report on the Financial Statements

We were engaged to audit the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and aggregate remaining fund information of the City of Nowata, Oklahoma, as of and for the fiscal year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1. This includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on conducting the audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and in accordance with Oklahoma Statutes. Because of the matter described in the Basis for Disclaimer of Opinion paragraph, however, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion.

Basis for Disclaimer of Opinion

Management did not properly record transactions in the books of account; Management did not assume responsibility for the selection and method of appropriate accounting principles and their application; Management did not designate qualified individuals with the necessary expertise to be responsible and accountable for maintaining adequate,

#### KERSHAW CPA & ASSOCIATES, PC

5300 WEST OKMULGEE AVENUE MUSKOGEE, OKLAHOMA 74401 PHONE (918) 684-1040 FAX (918) 684-1041

WEB: KERSHAWCPA.COM
E-MAIL: REK@KERSHAWCPA.COM

607 NORTH 1<sup>ST</sup> STREET PONCA CITY, OKLAHOMA 74601 PHONE (580) 762-1040 FAX (580) 762-1047

effective internal controls for the preparation, substantial accuracy and completeness of the financial statements, including reviewing proposed entries and understanding the nature and impact of proposed entries to the financial statements; Management did not designate qualified individuals with the necessary expertise to be responsible and accountable for adjusting the financial statements for all material adjustments, individually and in the aggregate, to the financial statements taken as a whole. As a result, we were unable to determine whether any adjustments to the amounts reported were necessary.

Disclaimer of Opinion

Because of the significance of the matters described in the Basis for Disclaimer of Opinion paragraph, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion. Accordingly, we do not express an opinion on these financial statements.

Other Matters

Supplementary and Other Information

The introductory and supplementary information sections listed in the accompanying table of contents are presented for the purpose of additional analysis and are not a required part of the basic financial statements of the City. Such additional information has not been subjected to the auditing procedures applied in our audit of the basic financial statements, and accordingly, we do not express an opinion or provide and assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 25, 2014, on our consideration of the City of Nowata's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in compliance with *Government Auditing Standards* in considering City of Nowata's internal control over financial reporting and compliance.

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#### Basis of Accounting

We draw attention to Note 1 of the financial statements that describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our report is not modified with respect to this matter.

Kershaw CPA \$ Associates, P.C.

Kershaw CPA & Associates, PC

February 25, 2014

### CITY OF NOWATA, OKLAHOMA STATEMENT OF NET POSITION - MODIFIED CASH BASIS JUNE 30, 2013

	Governmental Activities		siness-Type Activities	2013 Total		
<u>ASSETS</u>						
Current Assets:						
Cash and cash equivalents	\$	126,278	\$ 179,860	\$	306,139	
Investments		-	-		-	
Internal Balances		-	-		-	
Other receivable		<u>-</u>	 <u> </u>			
Total Current Assets		126,278	 179,860		306,139	
Restricted & Other Assets:						
Cash and cash equivalents		-	698,874		698,874	
Investments		-	94,410		94,410	
Deferred Costs			212,385		212,385	
<b>Total Restricted Assets</b>			1,005,669		1,005,669	
Capital Assets:						
Land		8,448	24,510		32,958	
Other Capital Assets, Net of Accum. Depr.		3,174,081	3,587,153		6,761,234	
Total Capital Assets		3,182,529	 3,611,663		6,794,192	
TOTAL ASSETS		3,308,807	 4,797,192		8,106,000	
<u>LIABILITIES</u>						
Current Liabilities:						
Accounts payable		-	-		-	
Due to depositors		-	118,992		118,992	
Current Portion of Long-Term Debt		4,897	 112,672		117,569	
<b>Total Current Liabilities</b>		4,897	231,664		236,561	
Long-Term Liabilities:						
Capital Lease Payable		4,897	91,755		96,652	
Revenue Bonds Payable		-	3,370,000		3,370,000	
Less: Current Portion of Long-Term Debt		(4,897)	 (112,672)		(117,569)	
Total Long-Term Liabilities			3,349,083		3,349,083	
TOTAL LIABILITIES		4,897	 3,580,747		3,585,644	
NET POSITION						
Net investment in capital assets		3,177,632	149,908		3,424,192	
Restricted for:						
Debt Service		-	698,874		698,874	
Other Purposes		-	-		-	
Unrestricted		126,278	 367,663		397,289	
TOTAL NET POSITION	\$	3,303,910	\$ 1,216,445	\$	4,520,355	

#### CITY OF NOWATA, OKLAHOMA STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

					Progra	m Revenues				
Functions/Programs	Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Net (Expenses)/ Revenue	
Governmental activities:	-			_						_
City administration	\$	82,697	\$	-	\$	-	\$	-	\$	(82,697)
Municipal court		-		-		-		-		-
Police	2	81,450		43,527		-		-		(237,923)
Parks		27,135		-		-		-		(27,135)
Fire	1	56,187		6,534		-		-		(149,653)
Cemetery		64,755		8,258		-		-		(56,498)
General government	1	01,136		13,103		10,000		-		(78,033)
Streets		81,587		-		-		-		(81,587)
Library		-		-		-		-		-
City shop		24,700		-		-		-		(24,700)
Civil defense		-		-		-		-		-
EMS	4	54,700		456,729		-		-		2,029
Dispatch		-		-		-		-		-
<b>Total Governmental Activities</b>	1,2	74,348		528,151		10,000		-		(736,197)
Business-type activities:										
Airport		2,155		1,335		-		-		(820)
Sanitation	1	80,983		268,854		-		-		87,871
Water	2	99,524		492,055		-		-		192,531
Sewer	2	52,984		294,429		-		-		41,446
Miscellaneous	2	40,465		101,159		-		-		(139,306)
Total Business-type Activities	9	76,110		1,157,833		-				181,723
Total	\$ 2,2	50,459	\$	1,685,984	\$	10,000	\$	-	\$	(554,474)

Changes	in	Net	Position:
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<b>.</b>	Governmental Activities			siness-Type Activities	Total		
Net (expense)/revenue	\$	(736,197)	\$	181,723	\$	(554,474)	
General revenues:							
Taxes:							
Franchise Tax		77,783		-		77,783	
Sales & Use Tax		844,120		-		844,120	
Tobacco Tax		10,479		-		10,479	
Intergovernmental:							
Alcoholic Beverage Tax		32,330		-		32,330	
Gasoline Excise Tax		6,941		-		6,941	
Motor Vehicle Tax		11,562		-		11,562	
Licenses & Permits		19,854		-		19,854	
Miscellaneous Income		326,580		-		326,580	
Interest Income		616		319		935	
Transfers - Internal Activity		84,151		(84,151)		-	
Total general revenues & transfers		1,414,416		(83,832)		1,330,584	
Changes in net position	<u>-</u>	678,219		97,890		776,110	
Net position - beginning		3,219,449		927,396		4,146,845	
Net position - prior year adjustment		(593,758)		191,159		(402,599)	
Net position - ending	\$	3,303,910	\$	1,216,445	\$	4,520,355	

# CITY OF NOWATA, OKLAHOMA BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS JUNE 30, 2013

	7	General Fund	An	EMS nbulance Fund	Gov	Other ernmental Funds		Total ernmental Funds
<u>ASSETS</u>								
Cash and cash equivalents	\$	42,252	\$	12,502	\$	71,525	\$	126,278
Investments		-		-		-		-
Due from other funds		-		-		-		-
Other receivables								
TOTAL ASSETS	\$	42,252	\$	12,502	\$	71,525	\$	126,278
LIABILITIES & FUND EQUITY LIABILITIES:								
Due to other funds	\$	-	\$	-	\$	-	\$	-
Accounts payable	•	-	-	-	-	-	•	-
TOTAL LIABILITIES		-		-		-		-
FUND BALANCES:								
Unreserved		42,252		-		-		42,252
Unreserved, reported in nonmajor								
special revenue funds		-		12,502		71,525		84,026
TOTAL FUND BALANCES		42,252		12,502		71,525		126,278
TOTAL LIABILITIES AND FUND BALANCES	\$	42,252	\$	12,502	\$	71,525		•
	!							

#### **Reconciliation to Statement of Net Position:**

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities of \$3,182,529, net of accumulated depreciation of \$0, are not financial resources and, therefore, are not reported in the funds.

3,182,529

Some liabilities, including capital debt obligations payable, are not due and payable in the current period and therefore are not reported in the funds.

(4,897)

**Net Position of Governmental Activities** 

\$ 3,303,910

### CITY OF NOWATA, OKLAHOMA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

REVENUES:   Taxes:   Sales & Use Tax   \$ 811,867   \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$		EMS Other General Ambulance Governments Fund Fund Funds		Governmental		Total Governmental Funds	
Sales & Use Tax         \$ 11,667         \$         \$ 32,253         844,120           Tobacco Tax         10,479         -         -         10,479           Franchise Tax         77,783         -         -         77,783           Intergovernmental:         Alcoholic Beverage Tax         32,330         -         -         6,941           Alcoholic Beverage Tax         6,941         -         -         6,941           Motor Vehicle Tax         11,562         -         -         10,000           Licenses & Permits         19,854         -         -         19,854           Charges for services         23,643         456,729         4,251         484,622           Fines & Forfeitures         43,527         -         -         19,854           Charges for services         23,643         456,729         4,251         484,622           Fines & Forfeitures         43,527         -         -         45,257           Miscellaneous Income         514         44         58         616           TOTAL REVENUES         1,366,237         465,510         36,669         1,868,416           EXPENDITURES:         City administration         82,697         -         2 <td>REVENUES:</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	REVENUES:						
Tobacco Tax 10,479							
Franchise Tax		\$ •	\$	-	\$	32,253	•
Intergovernmental:		•		-		-	•
Alcoholic Beverage Tax		77,783		-		-	77,783
Gasoline Excise Tax Motor Vehicle Tax Motor Vehicle Tax 11,562         -         -         6,941 Motor Vehicle Tax 11,562         -         -         11,562 Orants         11,562 Orants         -         10,000 Orants         -         10,562 Orants         -         10,000 Orants         -         10,000 Orants         -         10,854 Orants         -         -         10,805 Orants         -         19,854 Orants         -							
Motor Vehicle Tax         11,562         -         11,562           Grants         10,000         -         -         10,000           Licenses & Permits         19,854         -         -         19,854           Charges for services         23,643         456,729         4,251         484,624           Fines & Forfeitures         43,527         -         -         43,527           Miscellaneous Income         514         44         58         616           TOTAL REVENUES         1,366,237         465,510         36,669         1,868,416           EXPENDITURES:         City administration         82,697         -         -         82,697           Municipal court         -         -         -         -         -         -           Police         279,630         -         -         279,630           Parks         27,135         -         -         27,135           Fire         156,187         -         -         27,135           Fire         156,187         -         -         27,135           General government         101,136         -         -         101,136           Streets         81,587         <	<u> </u>			-		-	•
Grants         10,000         -         -         10,000           Licenses & Permits         19,854         -         -         19,854           Charges for services         23,643         456,729         4,251         484,624           Fines & Forfeitures         43,527         -         -         -         43,527           Miscellaneous Income         317,737         8,736         107         326,580           Interest Income         514         44         58         616           TOTAL REVENUES         1,366,237         465,510         36,669         1,868,416           EXPENDITURES:         - <td< td=""><td></td><td>•</td><td></td><td>-</td><td></td><td>-</td><td></td></td<>		•		-		-	
Licenses & Permits				-		-	· · · · · · · · · · · · · · · · · · ·
Charges for services         23,643         456,729         4,251         484,624           Fines & Forfeitures         43,527         -         -         43,527           Miscellaneous Income         317,737         8,736         107         326,580           Interest Income         514         44         58         616           TOTAL REVENUES         1,366,237         465,510         36,669         1,868,416           EXPENDITURES:         City administration         82,697         -         -         -         -           Police         279,630         -         -         -         277,635           Parks         27,135         -         -         277,135           Fire         156,187         -         -         64,755           General government         101,136         -         -         101,136           Streets         81,587         -         -         24,700           City shop         24,700         -         -         24,700           Civil defense         -         454,700         -         454,700           Dispatch         -         -         -         -           Capital Outlay <t< td=""><td></td><td></td><td></td><td>-</td><td></td><td>-</td><td></td></t<>				-		-	
Fines & Forfeitures         43,527 Miscellaneous Income         317,737 8,736 107 326,580 1010 326,580 1010 1010 326,580 1010 1010 1010 1010 1010 1010 1010 1		•		-		-	
Miscellaneous Income         317,737         8,736         107         326,580           Interest Income         514         44         58         616           TOTAL REVENUES         1,366,237         465,510         36,669         1,868,416           EXPENDITURES:         City administration         82,697         -         -         279,630           Police         279,630         -         -         279,630           Parks         27,135         -         -         27,135           Fire         156,187         -         -         64,755           General government         101,136         -         -         101,136           Streets         81,587         -         -         81,587           Library         -         -         -         -         -           City shop         24,700         -         -         -         -           City shop         24,700         -         -         -         -           City defense         -         -         -         -         -         -           EMS         -         454,700         -         454,700         -         454,700				456,729		4,251	
Interest Income   514   44   58   616     TOTAL REVENUES   1,366,237   465,510   36,669   1,868,416     EXPENDITURES:				<u>-</u>		-	•
TOTAL REVENUES         1,366,237         465,510         36,669         1,868,416           EXPENDITURES:         City administration         82,697         -         -         82,697           Municipal court         -         -         -         -         -         -           Police         279,630         -         -         279,630           Parks         27,135         -         -         27,135           Fire         156,187         -         -         156,187           Cemetry         64,755         -         -         64,755           General government         101,136         -         -         101,136           Streets         81,587         -         -         24,705           City shop         24,700         -         -         24,700           Civil defense         -         -         -         -         -           EMS         -         454,700         -         454,700         -         454,700         -         454,700         -         1,820         1,820         1,274,348         -         -         1,820         1,274,348         -         -         -         -         <		•		•		_	
EXPENDITURES:         City administration         82,697         -         -         82,697           Municipal court         -	Interest Income	514		44		58	616
City administration         82,697         -         -         82,697           Municipal court         -         -         -         -         279,630           Police         279,630         -         -         279,630           Parks         27,135         -         -         27,135           Fire         156,187         -         -         64,755           Cemetery         64,755         -         -         64,755           General government         101,136         -         -         101,136           Streets         81,587         -         -         81,587           Library         -         -         -         -         24,700           City shop         24,700         -         -         -         -         -           City shop         24,700         -	TOTAL REVENUES	1,366,237		465,510		36,669	1,868,416
Municipal court							
Police         279,630         -         -         279,630           Parks         27,135         -         -         27,135           Fire         156,187         -         -         156,187           Cemetery         64,755         -         -         64,755           General government         101,136         -         -         101,136           Streets         81,587         -         -         81,587           Library         -         -         -         -         -           City shop         24,700         -         -         24,700         -         24,700         -         24,700         -         450,700         -	City administration	82,697		-		-	82,697
Parks         27,135         -         -         27,135           Fire         156,187         -         -         156,187           Cemetery         64,755         -         -         64,755           General government         101,136         -         -         101,136           Streets         81,587         -         -         81,587           Library         -         -         -         -         -           City shop         24,700         -	Municipal court	-		-		-	-
Fire         156,187         -         -         156,187           Cemetery         64,755         -         -         64,755           General government         101,136         -         -         101,136           Streets         81,587         -         -         81,587           Library         -         -         -         -         -           City shop         24,700         -         -         24,700         - </td <td>Police</td> <td>•</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td>	Police	•		-		-	
Cemetery         64,755         -         -         64,755           General government         101,136         -         -         101,136           Streets         81,587         -         -         81,587           Library         -         -         -         -         -           City shop         24,700         -         -         24,700           Civil defense         -         -         -         -         -           EMS         -         454,700         -         454,700         -	Parks			-		-	
General government         101,136         -         101,136           Streets         81,587         -         -         81,587           Library         -         -         -         -         -           City shop         24,700         -         -         24,700         -         -         24,700         -	Fire	•		-		-	•
Streets         81,587         -         -         81,587           Library         -	•			-		-	· · · · · · · · · · · · · · · · · · ·
Library         -         -         -         -         24,700         -         -         24,700         -         24,700         -         24,700         -         24,700         -         <	General government			-		-	
City shop         24,700         -         -         24,700           Civil defense         - <t< td=""><td></td><td>81,587</td><td></td><td>-</td><td></td><td>-</td><td>81,587</td></t<>		81,587		-		-	81,587
Civil defense         -         <		-		-		-	-
EMS         -         454,700         -         454,700           Dispatch         -		24,700		-		-	24,700
Dispatch Capital Outlay         -		-		-		-	- -
Capital Outlay         -         -         1,820         1,820           TOTAL EXPENDITURES         817,828         454,700         1,820         1,274,348           EXCESS OF REVENUES OVER (UNDER) EXPENDITURES         548,409         10,810         34,849         594,068           OTHER FINANCING SOURCES (USES):         Operating Transfers In         85,443         -         30,208         115,651           Operating Transfers Out         -         -         -         (31,500)         (31,500)           Capital Debt Proceeds         -         -         -         -         -           TOTAL OTHER FINANCING SOURCES (USES)         85,443         -         (1,292)         84,151           NET CHANGES IN FUND BALANCES         633,852         10,810         33,558         678,219           FUND BALANCE - BEGINNING OF YEAR         (21,266)         1,700         61,383         41,817           FUND BALANCE - PRIOR YEAR ADJUSTMENT         (570,334)         (8)         (23,416)         (593,758)		-		454,700		-	454,700
TOTAL EXPENDITURES         817,828         454,700         1,820         1,274,348           EXCESS OF REVENUES OVER (UNDER) EXPENDITURES         548,409         10,810         34,849         594,068           OTHER FINANCING SOURCES (USES): Operating Transfers In Operating Transfers Out         -         -         30,208         115,651           Operating Transfers Out         -         -         -         (31,500)         (31,500)           Capital Debt Proceeds         -         -         -         -         -           TOTAL OTHER FINANCING SOURCES (USES)         85,443         -         (1,292)         84,151           NET CHANGES IN FUND BALANCES         633,852         10,810         33,558         678,219           FUND BALANCE - BEGINNING OF YEAR         (21,266)         1,700         61,383         41,817           FUND BALANCE - PRIOR YEAR ADJUSTMENT         (570,334)         (8)         (23,416)         (593,758)		-		-		-	-
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES 548,409 10,810 34,849 594,068  OTHER FINANCING SOURCES (USES):  Operating Transfers In 85,443 - 30,208 115,651 Operating Transfers Out (31,500) (31,500) Capital Debt Proceeds  TOTAL OTHER FINANCING SOURCES (USES) 85,443 - (1,292) 84,151  NET CHANGES IN FUND BALANCES 633,852 10,810 33,558 678,219  FUND BALANCE - BEGINNING OF YEAR (21,266) 1,700 61,383 41,817  FUND BALANCE - PRIOR YEAR ADJUSTMENT (570,334) (8) (23,416) (593,758)		<del>-</del>		-			
EXPENDITURES       548,409       10,810       34,849       594,068         OTHER FINANCING SOURCES (USES):         Operating Transfers In       85,443       -       30,208       115,651         Operating Transfers Out       -       -       (31,500)       (31,500)         Capital Debt Proceeds       -       -       -       -         TOTAL OTHER FINANCING SOURCES (USES)       85,443       -       (1,292)       84,151         NET CHANGES IN FUND BALANCES       633,852       10,810       33,558       678,219         FUND BALANCE - BEGINNING OF YEAR       (21,266)       1,700       61,383       41,817         FUND BALANCE - PRIOR YEAR ADJUSTMENT       (570,334)       (8)       (23,416)       (593,758)		817,828		454,700		1,820	1,274,348
OTHER FINANCING SOURCES (USES):           Operating Transfers In         85,443         -         30,208         115,651           Operating Transfers Out         -         -         -         (31,500)         (31,500)           Capital Debt Proceeds         -         -         -         -         -         -           TOTAL OTHER FINANCING SOURCES (USES)         85,443         -         (1,292)         84,151           NET CHANGES IN FUND BALANCES         633,852         10,810         33,558         678,219           FUND BALANCE - BEGINNING OF YEAR         (21,266)         1,700         61,383         41,817           FUND BALANCE - PRIOR YEAR ADJUSTMENT         (570,334)         (8)         (23,416)         (593,758)							
Operating Transfers In         85,443         -         30,208         115,651           Operating Transfers Out         -         -         -         (31,500)         (31,500)           Capital Debt Proceeds         -         -         -         -         -           TOTAL OTHER FINANCING SOURCES (USES)         85,443         -         (1,292)         84,151           NET CHANGES IN FUND BALANCES         633,852         10,810         33,558         678,219           FUND BALANCE - BEGINNING OF YEAR         (21,266)         1,700         61,383         41,817           FUND BALANCE - PRIOR YEAR ADJUSTMENT         (570,334)         (8)         (23,416)         (593,758)	EXPENDITURES	548,409		10,810		34,849	594,068
Operating Transfers In         85,443         -         30,208         115,651           Operating Transfers Out         -         -         -         (31,500)         (31,500)           Capital Debt Proceeds         -         -         -         -         -           TOTAL OTHER FINANCING SOURCES (USES)         85,443         -         (1,292)         84,151           NET CHANGES IN FUND BALANCES         633,852         10,810         33,558         678,219           FUND BALANCE - BEGINNING OF YEAR         (21,266)         1,700         61,383         41,817           FUND BALANCE - PRIOR YEAR ADJUSTMENT         (570,334)         (8)         (23,416)         (593,758)	OTHER FINANCING SOURCES (USES):						
Operating Transfers Out         -         -         (31,500)         (31,500)           Capital Debt Proceeds         -         -         -         -           TOTAL OTHER FINANCING SOURCES (USES)         85,443         -         (1,292)         84,151           NET CHANGES IN FUND BALANCES         633,852         10,810         33,558         678,219           FUND BALANCE - BEGINNING OF YEAR         (21,266)         1,700         61,383         41,817           FUND BALANCE - PRIOR YEAR ADJUSTMENT         (570,334)         (8)         (23,416)         (593,758)		85.443		-		30.208	115.651
Capital Debt Proceeds         -		-		-			
TOTAL OTHER FINANCING SOURCES (USES)         85,443         -         (1,292)         84,151           NET CHANGES IN FUND BALANCES         633,852         10,810         33,558         678,219           FUND BALANCE - BEGINNING OF YEAR         (21,266)         1,700         61,383         41,817           FUND BALANCE - PRIOR YEAR ADJUSTMENT         (570,334)         (8)         (23,416)         (593,758)	•	-		-		-	-
FUND BALANCE - BEGINNING OF YEAR       (21,266)       1,700       61,383       41,817         FUND BALANCE - PRIOR YEAR ADJUSTMENT       (570,334)       (8)       (23,416)       (593,758)	·	85,443				(1,292)	84,151
FUND BALANCE - BEGINNING OF YEAR       (21,266)       1,700       61,383       41,817         FUND BALANCE - PRIOR YEAR ADJUSTMENT       (570,334)       (8)       (23,416)       (593,758)	NET CHANGES IN FUND BALANCES	633,852		10,810		33,558	678,219
FUND BALANCE - PRIOR YEAR ADJUSTMENT (570,334) (8) (23,416) (593,758)				•			
	FUND BALANCE - PRIOR YEAR ADJUSTMENT			(8)		(23,416)	(593,758)
			\$		\$		

#### **EXHIBIT D (CONTINUED)**

# CITY OF NOWATA, OKLAHOMA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

**Reconciliation to Statement of Activities:** 

Net change in fund balances - total governmental funds	\$ 678,219
Amounts reported for governmental activities in the Statement of Activities are different because:	
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position:  Capital debt obligation principal payments	-
Issuance of new capital debt obligations is recorded as capital debt proceeds in the governmental funds, but the proceeds create long-term liabilities in the Statement of Net Position: Capital Debt Proceeds	-
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:  Capital asset purchases capitalized  Depreciation expense	 <u>-</u>
Change in Net Position of Governmental Activities	\$ 678,219

#### CITY OF NOWATA, OKLAHOMA STATEMENT OF NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUND JUNE 30, 2013

ASSETS Current Assets:	E 30, 2013	Nowata Municipal Authority Enterprise Fund June 30, 2013			
Cash and cash equivalents Investments		\$	179,860 -		
Due from other funds Accounts Receivable			-		
Total Current Assets			179,860		
Noncurrent Assets:			COO 074		
Restricted Cash and cash equivalents Restricted Investments			698,874 94,410		
Deferred costs			212,385		
Other capital assets, net of accumulated depre-	ciation		3,611,663		
Total Noncurrent Assets			4,617,332		
TOTAL ASSETS			4,797,192		
LIABILITIES & FUND EQUITY					
Current Liabilities:					
Due to other funds			-		
Accounts payable Due to depositors			- 118,992		
Current Portion of Long-Term Debt			112,672		
Total Current Liabilities			231,664		
Noncurrent Liabilities:					
Capital Lease Payable			91,755		
Revenue Bonds Payable  Less: Current Portion of Long-Term Debt			3,370,000		
Total Noncurrent Liabilities			(112,672) 3,349,083		
Total Noticulient Liabilities			3,343,003		
TOTAL LIABILITIES			3,580,747		
NET POSITION:			446.555		
Net investment in capital assets Restricted for debt service			149,908		
Unrestricted			698,874 367,663		
TOTAL NET POSITION		\$	1,216,445		

#### CITY OF NOWATA, OKLAHOMA

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUND

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Au Enterp	Municipal thority orise Fund 30, 2013
OPERATING REVENUES:		
Charges for Services:		
Airport	\$	1,335
Sanitation		268,854
Water		492,055
Sewer		294,429
Miscellaneous Income		101,159
TOTAL OPERATING REVENUES	·	1,157,833
OPERATING EXPENSES:		
Airport		2,155
Sanitation		180,983
Water		299,524
Sewer		252,984
Utility office Depreciation and amortization		133,436
Depreciation and amortization	-	
TOTAL OPERATING EXPENSES	-	869,081
NET OPERATING INCOME (LOSS)		288,753
NON-OPERATING REVENUES (EXPENSES)		
Interest Income		319
Interest Expense		(107,030)
TOTAL NON-OPERATING REVENUES (EXPENSES)		(106,711)
NET INCOME (LOSS) BEFORE CONTRIBUTIONS & TRANSFERS		182,041
Capital Contributions		_
Transfers in		-
Transfers out		(84,151)
CHANGE IN NET POSITION		97,890
TOTAL NET POSITION - BEGINNING		927,396
TOTAL NET POSITION - PRIOR YEAR ADJUSTMENT		191,159
TOTAL NET POSITION - ENDING	\$	1,216,445

# CITY OF NOWATA, OKLAHOMA STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Ju	ne 30, 2013
Cash Flows from Operating Activities: Cash Receipts from Customers Other Cash Receipts	\$	1,048,442
Payments to Suppliers & Laborers for Goods & Services		(796,674)
Net Cash Provided (Used) by Operating Activities		251,769
Cash Flows from Non-Capital Financing Activities:  Transfers to other funds  Transfers from other funds		(92,241) -
Net Cash Provided (Used) by Non-Capital Financing Activities		(92,241)
Cash Flows from Capital & Related Financing Activities: Grant Income Additions to Capital Assets Proceeds from sale of Capital Assets Loan Proceeds received Principal paid on Notes Payable Interest paid		- - - - - (107,030)
Net Cash Provided (Used) by Capital & Related Financing Activities		(107,030)
Cash Flows from Investing Activities: Interest Income		319
Net Cash Provided (Used) by Investing Activities		319
Net Increase (Decrease) in Cash and Cash Equivalents		52,816
Cash & Cash Equivalents, Beginning of Year		729,168
Cash & Cash Equivalents, Prior Year Adjustment		191,159
Cash & Cash Equivalents, End of Year	\$	973,144
Reconciliation of operating income (loss) to net cash provided operating activities: Operating Income (Loss)	\$	288,753
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities  Depreciation and Amortization		_
(Increase)Decrease in Accounts Receivable		(109,391)
Increase(Decrease) in Accounts Payable Increase(Decrease) in Due to Depositors		72,407 0
Net Cash Provided (Used) by Operating Activities		251,769
Het Cash i Tovided (Osed) by Operating Activities	<u> </u>	231,703

#### **EXHIBIT H**

# CITY OF NOWATA, OKLAHOMA STATEMENT OF NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUND TYPES JUNE 30, 2013

	Ager	ncy Funds
ASSETS Cash and cash equivalents	\$	(9,250)
Investments Due from other funds		-
Accounts receivable		-
TOTAL ASSETS	\$	(9,250)
LIABILITIES		
Due to other funds	\$	27,404
Due to Bondholders		(12,966)
Due to other governments		(23,689)
TOTAL LIABILITIES	\$	(9,250)

#### **INDEX**

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

- A. Financial Reporting Entity
- B. Basis of Representation
- C. Measurement Focus and Basis of Accounting
- D. Budgetary Accounting and Control
- E. Assets, Liabilities, and Equity
- F. Revenues, Expenditures, and Expenses
- G. Use of Estimates
- H. Differences from GAAP

#### NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

- A. Fund Accounting Requirements
- B. Budget Requirements
- C. Deposits and Investment Laws and Regulation
- D. Revenue Restrictions
- E. Debt Restrictions and Covenants
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#### NOTE 3. DETAIL NOTES - TRANSACTION CLASSES/ACCOUNTS

- A. Cash and Investments
- B. Restricted Assets
- C. Property, Plant, and Equipment
- D. Long-term Debt
- E. Interfund Transactions and Balances
- F. Fund Equity

#### **NOTE 4. OTHER NOTES**

- A. Employee Pension and Other Benefits Plans
- B. Risk Management
- C. Commitments and Contingencies
- D. Subsequent Events

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.C, these financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB). These modified cash-basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

#### **1.A. FINANCIAL REPORTING ENTITY**

The City's financial reporting entity is comprised of the following:

Primary Government: City of Nowata

Blended Component Unit: Nowata Municipal Authority

Discretely Presented Component Units: Nowata Industrial Authority

(Inactive)

Nowata Economic Development

Authority(Inactive)

In determining the financial reporting entity, the City complies with the provisions of GASB Statement No. 14, "The Financial Reporting Entity" and includes all component units of which the City appointed a voting majority of the units' board and the City is either able to impose its will on the unit or a financial benefit or burden relationship exists.

The component units are Public Trusts established pursuant to Title 60 of Oklahoma State law. A Public Trust (Authority) has no taxing power. The Authority is generally created to finance City services through issuance of revenue bonds or other non-general obligation debt and to enable the City Commission to delegate certain functions to the governing body (Trustees) of the Authority. The Authority debt or other Authority generally retains title to assets which are acquired or constructed with Authority debt or other Authority generated resources. In addition, the City has leased certain existing assets at the creation of the Authority to the Trustees on a long-term basis. The City, as beneficiary of the Public Trust, receives title to any residual assets when a Public Trust is dissolved.

#### **Blended Component Unit**

A blended component unit is a separate legal entity that meets the component unit criteria described above and whose governing body is the same or substantially the same as the City Commission or the component unit provides services entirely to the City. The component unit is blended into the funds of the City by appropriate fund type to comprise the primary government presentation. The component unit that is blended into the primary government's fund types of the City's report is presented below.

Component Unit Nowata Municipal Authority (NMA) Brief Description/Inclusion Criteria
Created April 1, 1975 to finance,
develop, and operate the water, sewer,
Sanitation, and other activities of the
City. The current City Commission
Serves as entire governing body
(Trustees). Debt issued by the Authority

(Trustees). Debt issued by the Authori Requires 2/3 approval of the City

Commission.

#### **Discretely Presented Component Unit**

Discretely presented component units are separate legal entities that meet the component unit criteria described above but do not meet the criteria for blending. The component units that would be discretely presented in the City's report, if active, are presented below:

Nowata Industrial Authority (NIA) Created April 19, 1967, to finance, develop and promote industrial development activities of the City. Trustees are appointed by the City Commission. Any issuances of debt would require 2/3 approval of the City Commission. The trust was inactive for the year ended June 30, 2013.

Included Fund

**Enterprise Fund** 

Nowata Economic Development Authority (NEDA)

Created April 11, 1996, to finance, develop and promote industrial development activities of the City. Trustees are appointed by the City Commission. Any issuances of debt would require 2/3 approval of the City Commission. The trust was inactive for the year ended June 30, 2013.

#### 1.B. BASIS OF PRESENTATION

The accounts of the reporting entity are organized into funds each of which is considered to be a separate accounting entity. Each fund is accounted for by

providing a separate set of self-balancing accounts which constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into four major categories: governmental, proprietary, fiduciary, and account groups. Funds within each major category are grouped by fund type in the combined financial statements. The major fund categories, fund types, and account groups of the financial reporting entity are described as follows:

#### **Governmental Fund Types**

#### **General Fund**

The General Fund is the primary operating fund of the City. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

#### **Special Revenue Funds**

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are either legally restricted to expenditures for specific purposes or designated to finance particular functions or activities of the City. The reporting entity includes the following special revenue funds:

<u>Funds</u> <u>Brief Description</u>

Cemetery Care Fund Accounts for 12.5 percent of cemetery revenue

restricted by State law for cemetery capital

improvements.

Airport Runway Fund Accounts for certain revenues and

expenditures of airport runway improvements.

#### **Proprietary Fund Type**

#### **Enterprise Fund**

Enterprise funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user changes and the measurement of financial activity focuses on net income measurement similar to the private sector. The reporting entity includes the following enterprise fund:

<u>Funds</u> <u>Brief Description</u>

Nowata Municipal Accounts for the activities of the public Authority Fund trust in providing water, sewer, sanitation

and other services to the public.

#### **Fiduciary Fund Types**

#### **Trust and Agency Funds**

Trust and agency funds account for assets held by the City in a fiduciary capacity. The reporting entity presently includes one trust fund and one agency fund. Expendable trust funds account for monies that are limited in use by a formal trust agreement where the trust principal and interest may be used for the trust purposes. Agency funds are custodial in nature (i.e., assets equal liabilities) do not involve the measurement of results of operations. Trust and agency funds of the City include the following:

<u>Agency Fund</u> <u>Brief Description</u>

Municipal Court Fund Accounts for municipal court bonds held

pending case resolution and state assessed

fees held for remittance to the state.

#### **Total Columns (Memorandum Only)**

Total columns on the combined financial statements are captioned "memorandum only" to indicate that they are presented only to aid in financial analysis. Interfund eliminations have not been made in the aggregation of this data; and it is, therefore, not comparable to a consolidation.

#### 1.C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "how" transactions are recorded within each fund type. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

All governmental fund types and expendable trust funds utilize a spending or "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These fund types use fund balance as their measure of available spendable financial resources at the end of the period.

Proprietary fund types utilize a capital maintenance or "economic resources" measurement focus. The accounting objectives of thus measurement focus are the determination of net income, financial position and cash flows. All assets and liabilities (whether current or noncurrent, financial or nonfinancial) associated with a proprietary type fund's activities are included on its balance sheet.

Proprietary fund equity is segregated into contributed capital and retained earnings.

#### **Basis of Accounting**

The City utilizes a modified cash basis of accounting, which is a comprehensive basis of accounting other than GAAP. A modified cash basis of accounting is the basis of cash receipts and disbursements modified for certain accounts or accounting treatment that has substantial support in GAAP. Under this modified cash basis of accounting, assets, liabilities and related revenues and expenditures/expenses are recorded when they result from cash transactions, except for a provision for depreciation in the Enterprise Funds.

If the City utilized the basis of accounting recognized as generally accepted, the governmental fund types would use the modified accrual basis of accounting, while the proprietary fund type would use the accrual basis of accounting.

Modified Accrual Basis - Revenues would be recognized when "measurable and available". Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or soon enough thereafter to pay current liabilities. Expenditures (including capital outlay) would be recorded when the related fund liability is incurred, except for general obligation bond principal and interest which would be reported when due.

Accrual Basis - Revenues would be recognized when earned. Expenses (including depreciation and amortization) would be recorded when the liability was incurred or economic assets used.

#### 1.D. BUDGETARY ACCOUNTING AND CONTROL

#### **Budget Law**

The City has adopted the provisions of the Municipal Budget Act of 1979 (the "Budget Act"). In accordance with the Budget Act, the following process is used to adopt the annual budget:

- a. Prior to June 1, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following July 1.
- b. Public hearings are conducted to obtain citizen comments. At least one public hearing must be held no later than 15 days prior to July.
- c. Subsequent to the public hearings but no later than 7 days prior to July 1, the budget is adopted by resolution of the City Commission.
- d. The adopted budget is filed with the Office of the State Auditor and Inspector.

All funds of the City with revenues and expenditures are required to have legally adopted annual budgets. The level of control at which expenditures may not

legally exceed appropriations is the object category level by department within a fund. The Budget Act recognized the following object categories as the minimum legal level of control by department within a fund:

- Personal Services
- Materials and Supplies
- Other Services and Charges
- Capital Outlay Debt Service
- Interfund Transfers

All transfers of appropriations and supplemental appropriations require the City Commission approval. Supplemental appropriations must also be filed with the Office of the State Auditor and Inspector.

In accordance with Title 60 of the Oklahoma State Statutes, the Nowata Municipal Authority component unit is required to prepare an annual budget and submit a copy to the City as beneficiary. However, there are no further requirements such as form of budget, approval of the budget or definition of a legal spending limit; therefore, no budget and accrual financial presentation of the Nowata Municipal Authority component unit is made in this report.

#### **Budgetary Accounting**

The annual operating budgets are prepared and presented on the modified cash basis of accounting as previously described.

As a Result of an ordinance passed by the City, encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditures of funds are recorded in order to reserve a portion of the applicable appropriation, is used on a limited basis by the budgeted funds. The City considers all appropriations to lapse at year end; any open commitments to be honored in the subsequent year are re-appropriated in the expenditures for budgetary reporting purposes in these financial statements.

#### 1.E. ASSETS, LIABILITIES AND EQUITY

#### Cash and Cash Equivalents

For the purposes of the combined balance sheet and statement of cash flows, "cash and cash equivalents" include all demand and savings accounts, and certificates of deposit or short-term investments with an original maturity of three months or less. Investments in open-ended mutual funds held in the trustee accounts are also considered cash equivalents.

#### <u>Investments</u>

Investments classified on the combined balance sheet consist entirely of certificates of deposit whose original maturity term exceeds three months. Due to the use of the modified cash basis of accounting, investments are carried at cost, which approximates fair value. Additional cash and investment disclosures are presented in Note 2.C. and Note 3.A.

#### **Interfund Receivables and Payables**

During the course of operations, numerous transactions occur between individual funds that result in amounts being owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds". Short-term interfund loans are reported as "interfund receivables and payables". Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds". See Note 3.E. for details of interfund transactions, including receivables and payables at year-end.

#### **Accounts Receivable**

As a result of the use of the cash basis of accounting, accounts receivable and other revenue related receivables are not reported on the financial statements.

#### **Inventories**

As a result of the use of the modified cash basis of accounting, consumable materials and supplies are recorded as expenditures/expenses at the time of purchase, and, therefore, no balances for inventory on-hand are reported in the balance sheet.

#### **Capital Assets**

The accounting treatment over property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund type operations or proprietary fund type operations.

Capital assets used in governmental fund type operations (general fixed assets) are accounted for as capital outlay expenditures of the governmental type fund acquisition and are recorded as property, plant, and equipment in the Government Wide Financial Statements.

Capital assets used in proprietary fund type operations are accounted for as property, plant, and equipment within the proprietary fund itself.

Capital assets used by the Authority Enterprise Fund are accounted for as property, plant, and equipment in that fund.

All capital assets are valued at historical cost or estimated historical cost if actual cost is unavailable, except for donated fixed assets which are recorded at their estimated fair value at the date of donation. Estimated historical cost was used to value the majority of the assets acquired prior to June 30, 1991.

Depreciation of all exhaustible capital assets of the proprietary type fund is recorded as an expense in its operating statements, with accumulated depreciation reflected on its balance sheet. Depreciation is provided over the assets' estimated useful lives using the straight-line depreciation method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings 25-50 years
Machinery and equipment 2-20 years
Utility system 25-50 years

Depreciation and accumulated depreciation are not recorded for governmental fund capital assets.

The capitalization threshold is determined on a case-by case basis.

#### **Restricted Assets**

Restricted assets include current assets that are legally restricted as to their use. The primary restricted assets are related to utility customer deposits and revenue bond trustee accounts.

#### Long-term Debt

Accounting treatment of long-term debt varies depending upon whether source of repayment is from governmental fund type or proprietary fund type resources. Long-term debt to be repaid from governmental fund type resources would be reported in the Government Wide financial statements only. Long-term debt to be repaid from proprietary fund type resources is reported as a fund liability.

#### **Compensated Absences**

As a result of the use of the modified cash basis of accounting, liabilities related to accrued compensated absences are not recorded in the financial statements. Expenditures/expenses related to compensated absences are recorded when paid.

#### **Equity Classification**

Equity is classified as net position and displayed in three components:

- Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets and adjusted for any deferred inflows and outflows of resources attributable to capital assets and related debt.
- Restricted Consists of restricted assets reduced by liabilities and deferred inflows or resources related to those assets, with restriction constraints placed on the use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 3. Unrestricted Net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

It is the Town's policy to first use restricted net resources prior to the use of unrestricted net resources when an expense is incurred for purposes for which both restricted and unrestricted net resources are available.

#### 1.F. REVENUES, EXPENDITURES, AND EXPENSES

#### Sales Tax

The City presently levies a three-cent sales tax within the City. The sales tax is collected by the Oklahoma Tax Commission and remitted to the City in the month following receipt by the tax Commission. The entire sales tax is deposited and recorded in the General Fund. Upon receipt, the General Fund distributes the dedicated portion of the sales tax as follows:

- 2 cents retained by the General Fund
- 1 cent transferred to the NMA revenue bond debt service

Unused sales tax by the Nowata Municipal Authority is transferred back to the City. For the year ended June 30, 2013, the General Fund received \$809,490 of sales tax, of which \$0 was transferred to the Nowata Municipal Authority. Subsequently, the Authority transferred the full \$0 back to the City's General Fund.

#### **Property Tax**

At the present time, the City levies no property tax. Under State Law, municipalities are limited in their ability to levy a property tax. Such tax may only be levied to repay principal and interest on general obligation bonded debt approved by voters and court-assessed judgments.

#### **Expenditures/Expenses**

For purposes of the combined operating statements, expenditures/expenses are classified as follows:

- Governmental fund Types By Character:
  - Current (further classified by activity)
  - Capital Outlay
- Proprietary Fund Types By Operating and Non-Operating

Governmental fund types and expendable trust funds report expenditures of financial resources. Proprietary fund types normally report expenses relating to use of economic resources.

#### **Interfund Transfers**

Permanent re-allocation of resources between funds of the reporting entity are classified as transfers.

#### **1.G. USE OF ESTIMATES**

The preparation of financial statements to conformity with the other comprehensive basis of accounting used by the City requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

#### 1.H. DIFFERENCES FROM GAAP

#### **Basis of Accounting**

As discussed in Note 1.C., the City reports all its funds on a modified cash basis of accounting, which is a comprehensive basis of accounting other than GAAP.

#### 2. STEWARDSHIP, COMPILANCE, AND ACCOUNTABILITY

By its nature as a local government unit, the City and its units are subject to various federal, state, and local laws and contractual regulations. An analysis of

the City's compliance with significant laws, regulations, grants, and contracts and demonstration of its stewardship over City resources follows:

#### 2.A. FUND ACCOUNTING REQUIREMENTS

The legally required funds which should be used by the City include the following:

Fund Required by
Cemetery Care Fund State Law
Municipal Authority Fund Trust Indenture

For the year ended June 30, 2013, the City complied, in all material respects, with the above requirements for the use of these separate funds.

Supplemental appropriations reflected in the budget amounts reported in the combined financial statements were properly approved by the City Commission.

#### 2.B. BUDGET REQUIREMENTS

For the year ended June 30, 2013, the expenditures for the year did not exceed appropriations. Therefore, the City complied with the applicable budget laws.

#### 2.C. DEPOSITS AND INVESTMENT LAWS AND REGULATIONS

In accordance with State law, all uninsured deposits of municipal funds in financial institutions must be secured with acceptable collateral valued at the lower of market or par. Acceptable collateral includes certain U.S. Government of Government Agency securities, certain State of Oklahoma or political subdivision debt obligations, surety bonds, and certain letters of credit. As required by 12 U.S.C.A Section 1823(e), all financial institutions pledging collateral to the City must have a written collateral agreement approved by the board of directors or loan committee. At June 30, 2013, the City's uninsured deposits were properly collateralized.

Investments of the City (excluding Public Trusts) are limited by State law to the following:

- a. Direct obligations of the U.S. Government, its agencies and instrumentalities to which the full faith and credit of U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State of Oklahoma is pledged.
- b. Certificates of deposit or savings accounts which are either insured or secured with acceptable collateral with in-state financial institutions.
- c. With certain limitation, negotiable certificates of deposits, prime bankers acceptances, prime commercial paper and repurchase agreements with certain limitations.

- d. County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county, municipality or school district.
- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous paragraphs a., b., c., and d.

Public trusts created under O.S. Title 60, are not subject to the above noted investment limitations and are primarily governed by and restrictions in their trust or bond indentures. For the year ended June 30, 2013, the City and its included component unit compiled, in all material respects, with the above noted investment restrictions.

#### 2.D. REVENUE RESTRICTIONS

The City has various restrictions placed over certain revenue sources from state or local requirements. The primary restricted revenue sources include:

Revenue Source	Legal Restrictions of Use
Sales Tax	See Note 1.F.
Gasoline Excise & Commercial Vehicle Tax	Street and Alley Purposes
Water and Sewer Revenue	Debt Service and Utility
	Operations
Cemetery Revenue 12.5%	Cemetery Capital Improvements
Grant Revenues	<b>Grant Agreement Requirements</b>

For the year ended June 30, 2013, the City complied, in all material respects, with these revenue restrictions.

#### 2.E DEBT RESTRICTIONS AND COVENANTS

#### **General Obligation Debt**

The City is limited by State law in the amount of general obligation debt that may be outstanding at any one time, however, as of June 30, 2013, the City had no general obligation debt outstanding subject to this limitation.

#### Other Long-Term Debt

As required by the Oklahoma State Constitution, the City (excluding Public Trusts) may not incur and indebtedness that would require payment from resources beyond the current fiscal year revenue, without first obtaining voter approval. During the year ended June 30, 2013, no such debt was incurred by

the City resulting from cash transactions. However, as a result of a modified cash basis of accounting, compliance with this constitutional provision cannot be reasonably measured.

#### **Enterprise Fund Debt**

The various bond indentures relating to the revenue bond issuance of the Nowata Municipal Authority and loan agreements relating to the Rural Development Utilities Programs (RDUP), formerly known as FMHA, of the Nowata Municipal Authority contain a number of restrictions or covenants that are financially related. These include covenants such as a requirement and require reserve account balances. The following schedule presents a brief summary of the most significant requirements and the Authority's level of compliance thereon as of June 30, 2013.

#### Requirement

#### a. Flow of Funds

Municipal Authority

- Revenue Account
- Debt Service Account
- Sinking Fund Account
- Sinking Fund Reserve Account

### b. Debt Service Coverage Requirement:

Net revenues of the Authority plus pledged sales tax of the City equal at least 1.25 times the average annual debt service on the bonds.

### c. Sinking Fund Reserve (2007 Series Bonds):

Account balances should be equal to \$216,465

### d. Sinking Fund Reserve (1989 Series Bonds):

#### **Level of Compliance**

The Authority maintained all accounts as required.

For the year ended June 30, 2013, net revenues plus sales tax transferred amounted to \$290,908. The total average annual debt service was \$214,118. Actual coverage was 1.36 times the average annual debt service.

For the year ended June 30, 2013, the balance was \$216,469.

Account balance should be Equal to \$24,000

For the year ended June 30, 2013, the balance was \$25,373

#### 2.F. FUND EQUITY RESTRICTIONS

#### **Deficit Prohibition**

Title, 11, Section 17-211 of the Oklahoma Statutes prohibits the creation of a deficit fund balance in any individual fund. For the year ended June 30, 2013, the City had not incurred any fund balance deficits in any individual fund. This requirement does not apply to the NMA public trust which is accounted for as the City's Enterprise Fund.

#### **Fund Balance Reserves**

The only required reserves of fund balance relate to restricted revenue accounted for within the General Fund. The only restricted revenue of the City is a gasoline excise/commercial vehicle tax (as described in Note 2.D.). As of June 30, 2013, all such restricted revenue had been used in accordance with their specified purposes; therefore no reserves are required at June 30, 2013.

#### **Retained Earnings Required Reserves**

The required reserves of retained earnings relate to assets held to meet revenue bond and promissory notes requirements (as described in Note 2.E.). Details on these reserves at June 30, 2013, are disclosed in Note 3.F.

#### 3. DETAIL NOTES – TRANSACTION CLASSES/ACCOUNTS

The following notes present detailed information to support the amounts reported in the combined financial statements for its various assets, liabilities, equity, revenues, and expenditures/expenses.

#### 3.A. CASH AND INVESTMENTS

Custodial Credit Risk

At June 30, 2013, the Town held deposits of approximately \$1,099,423 at financial institutions. The Town's cash deposits, including interest-bearing certificates of deposit are covered by Federal Depository Insurance (FDIC) or direct obligation of the U.S. Government insured or collateralized with securities held by the Town or by its agent in the Town's name.

#### Investment Interest Rate Risk

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Investment Credit Risk

The Town has no policy that limits its investment choices other than the limitation of state law as follows:

- a. Direct obligations of the U.S. Government, its agencies and instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- b. Certificates of deposits or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out-of-state financial institutions.
- c. With certain limitation, negotiable certificates of deposit, prime bankers' acceptances, prime commercial paper and repurchase agreements with certain limitations.
- d. County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county, municipality or school district.
- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous paragraphs (a.-d.).

At June 30, 2013, the carrying value and fair value of investments totaled \$0. For purposes of the combined balance sheet and the statement of cash flows, these investments are cash and cash equivalents.

#### 3.B. RESTRICTED ASSETS

The amounts reported as restricted assets of the Enterprise Fund on the combined balance sheet are comprised of amounts held by the Public Works Authority for utility deposits (refunded upon termination of service or applied to final bill), and the amount of cash and investments held by the Authority or the trustee bank on behalf of the Authority related to its required revenue bond indenture and promissory note accounts as described in Note 2.E.

	Casl	h and Cash			
Type of Restricted Assets	Equivalents		Equivalents Investments		Total
Utility Deposit	\$	54,058	\$	94,410	\$ 148,468
1989 Revenue Bonds:					
Revenue Bond Escrow Fund		80,134		-	80,134
Sinking Fund Reserve Account		25,373		-	25,373
2007 Revenue Bonds:					
Construction Fund		252,287		-	252,287
Sinking Fund		216,469		-	216,469
Sinking Fund Reserve Account		70,554		-	 70,554
Total	\$	698,874	\$	94,410	\$ 793,284

#### 3.C. PROPERTY, PLANT, AND EQUIPMENT

#### **Capital Assets**

The following table provides a summary of changes in capital assets for the fiscal year ended June 30, 2013.

		alance at 7/1/2012	Addit	tions	Dispo	sals	alance at 5/30/2013
<u>Governmental Activities</u> Land	\$	8,448	\$	-	\$	-	\$ 8,448
Buildings		388,345		-		-	388,345
Improvements other than							
buildings		868,226		-		-	868,226
Machinery, furniture and							
equipment		1,917,509					 1,917,509
Total	\$	3,182,529	\$		\$		\$ 3,182,529
<u>Business-Type Activities</u>							
Land	\$	24,510	\$	-	\$	-	\$ 24,510
Buildings		271,501		-		-	271,501
Improvements other than							
buildings		181,095		-		-	181,095
Machinery, furniture and							
equipment		994,194		-		-	994,194
Utility property and improveme		11,896,718				-	 11,896,718
Total		13,368,018		-		-	13,368,018
Less: Accumulated Depreciatio	n:		·				_
Buildings		150,162		-		-	150,162
Improvements other than							
buildings		150,796		-		-	150,796
Machinery, furniture and							
equipment		885,673		-		-	885,673
Utility property and improveme		8,569,724					8,569,724
		9,756,355					 9,756,355
	\$	3,611,663	\$		\$		\$ 3,611,663

#### 3.D. LONG-TERM DEBT

#### **Governmental Fund Long-Term Debt**

#### **Capital Lease Payable**

The City (Fire Department Fund) has a capital lease payable to PNC Equipment Finance. The lease was for an original amount of \$151,000 with monthly payments of \$1,657.43 at an interest rate of 5.646% maturing November 1, 2011.

#### **Enterprise Fund Long-Term Debt**

#### Capital Lease Payable

The Enterprise Fund has a capital lease payable to Empire Financial Services. The lease was for an original amount of \$139,900 with monthly payments of \$2,735 at an interest rate of 5.095% maturing July 10, 2014.

#### **Revenue Bonds Payable**

1989 Utility System Revenue Bonds, original issue amount of \$265,000, dated February 1, 1989, issued by Nowata Municipal Authority, secured by utility revenues and pledged sales tax, interest rates from 6.6% to 7.85%, with final maturity February 1, 2014.

2007 Utility System Refunding and Capital Improvement Revenue Bonds, original issue amount of \$3,555,000, dated March 1, 2007, issued by the Nowata Municipal Authority, secured by utility revenues and pledged sales tax, interest rates from 3.80% to 4.75%, with final maturity March 1, 2037.

#### **Changes in Long-Term Debt**

Description and purpose	Balance <u>7/1/2012</u>	<u>2</u>	<u>Addit</u>	tions	<u>De</u>	eductions	<u>6</u>	Balance 5/30/2013	ue within one year
Governmental Activities									
Capital Lease Payable	\$ 4,89	97	\$	-	\$	-	\$	4,897	\$ 4,897
	4,8	97		-		-		4,897	4,897
Business-type activities									
Capital Lease Payable	91,7	54		-		-		91,754	27,672
1989 Revenue Bonds	60,0	00		-		-		60,000	20,000
2007 Revenue Bonds	3,310,0	00		-		-		3,310,000	65,000
	3,461,7	54		-		-		3,461,754	112,672
	\$ 3,466,6	51	\$	-	\$	-	\$	3,466,651	\$ 117,569

#### **Annual Debt Service Requirements**

<u>Governmental</u>	Fund -	Capital	Lease	Payable	(PNC	Equipment)
For the Fis	cal	•				

	0110 1 1	5 G G I
Year	Ending	June

30,	Principal Interest		Total		
2014	\$	4,897	\$ 116	\$	5,013
2015		-	-		-
2016		-	-		-
2017		-	-		-
2018		-	-		-
2019-2023		-	-		-
Total	\$	4,897	\$ 116	\$	5,013

#### Enterprise Fund - Capital Lease Payable (Empire Financial Services)

For the Fiscal Year Ending June

30,	Principal		Ιn	terest	Total		
2014	\$	27,672	\$	3,948	\$	31,620	
2015		29,116		2,504		31,620	
2016		30,634		986		31,620	
2017		4,332		33		4,365	
2018		-		-		-	
2019-2023		-		-		-	
Total	\$	91,754	\$	7,471	\$	99,225	

Enterp	rise	Fund	-	1989	Revenue	Bonds
	- 1					

101	tile i istai	
Year	Ending June	

30,	Principal		Ιn	Interest		Total		
2014	\$	20,000	\$	4,680	\$	24,680		
2015		20,000		3,140		23,140		
2016		20,000		1,570		21,570		
2017		-		-		-		
2018		-		-		-		
2019-2023		-		-		-		
Total	\$	60,000	\$	9,390	\$	69,390		

#### Enterprise Fund - 2007 Revenue Bonds

For the Fiscal

Year	Ending	June
	-	

30,	Principal		Interest		Total	
2014	\$	65,000	\$	146,615	\$	211,615
2015		70,000		144,080		214,080
2016		75,000		141,350		216,350
2017		75,000		138,425		213,425
2018		80,000		135,500		215,500
2019-2023		440,000		627,130		1,067,130
2024-2028		550,000		521,363		1,071,363
2029-2033		690,000		380,755		1,070,755
2034-2038		855,000		212,668		1,067,668
2039		410,000		18,655		428,655
Total	\$	3,310,000	\$ 2	,466,540	\$	5,776,540

#### 3.E. INTERFUND TRANSACTIONS AND BALANCES

Interfund receivables and payables at June 30, 2013 were as follows:

	Due From		Due To	
GENERAL FUND:				
Municipal Court Fund			\$	-
	\$	-	\$	-
AGENCY FUND: Enterprise Fund: Nowata Municipal Authori	\$	<u>-</u>	\$	<u>-</u>
·	-			

#### Interfund transfers at June 30, 2013 were as follows:

	Transfers In		Transfers Out	
GENERAL FUND:				
Ambulance Fund	\$	-	\$	-
Runway Fund (Airport)				
	\$	-	\$	-
SPECIAL REVENUE FUNDS: Ambulance Fund:				
General Fund	\$	-	\$	-
Runway Fund (Airport)				
General Fund				
	\$		\$	-

#### 3.F. FUND EQUITY

As described in the Notes above, equity is classified as net position and displayed in three components:

- 1. Net investment in capital assets
- 2. Restricted
- 3. Unrestricted

#### 4. OTHER NOTES

#### 4.A. EMPLOYEE PENSION AND OTHER BENEFIT PLANS

The City participates in three employee pension systems as follows:

- Oklahoma Police Pension and Retirement Fund
  - Cost Sharing Multiple Employer Defined Benefit Plan
- Oklahoma Firefighters Pension and Retirement Fund
  - o Cost Sharing Multiple Employer Defined Benefit Plan
- Oklahoma Municipal Retirement Fund (OMRF)
  - o Agent Multiple Employer Defined Benefit Plan

#### Oklahoma Police and Firefighter's Pension and Retirement Systems

The City of Nowata, as the employer, participates in two statewide cost-sharing multiple employer defined benefit plans on behalf of the police officers and firefighters. The systems are funded by contributions from participants, employers, insurance premium taxes, and state appropriations, as necessary.

#### A. Eligiblity Factors, Contribution Methods, and Benefit Provisions

### CITY OF NOWATA, OKLAHOMA NOTE TO THE FINANCIAL STATEMENTS JUNE 30, 2013

Oklahoma Police Pension and Retirement System

Eligibility to participate

Police Pension and Retirement 1001 N.W. 63<sup>rd</sup> St., Suite 605 Oklahoma City, Ok 73116-7335

Authority establishing contribution obligations and benefits

Employee's contribution rate (percent of covered payroll)

City's contribution rate (percentage of covered payroll)

State obligation

All full-time officers, employed by a participating municipality, not less than 21 years of age or more than 45 years of age when hired.

State Statute

8%

Period required to vest

Eligibility and benefits for distribution (full-time)

13%

State appropriation to fund the unfunded actuarial accrued liability

10 years

20 years credited service, 2.5% of final average salary multiplied by the years of credited service with a max. of 30 years considered; if vested, at or after age 50, or after 10 but before 20 years of credited service, with reduced benefits

Obtaining separately issued financial statements

# CITY OF NOWATA, OKLAHOMA NOTE TO THE FINANCIAL STATEMENTS JUNE 30, 2013

Oklahoma Firefighters Pension and Retirement System	State Statute	State appropriation to fund the unfunded actuarial accrued liability
Firefighters' Pension &		10 years
Retirement		
4545 N. Lincoln Blvd., Suite	8%	20 years credited service,
265		2.5% of final average salary
Oklahoma City, OK 73105-		multiplied by the years of
3414	13%	credited service with a max.
0111	1070	of 30 years considered; if
All full-time or voluntary		vested, at or after age 50, or
•		
firefighters of a participating		after 10 but before 20 years
municipality hired before age		of credited service, with
45		reduced benefits.

#### A. Eligiblity Factors, Contribution Methods, and Benefit Provisions (continued)

	Oklahoma Police Pension and Retirement System	Oklahoma Firefighter's Pension and Retirement System
Eligibility and benefits for distribution (volunteer)	-	20 years credited service equal to \$5.46 per month per year of service, with a maximum of 30 years considered.
Deferred retirement option	Yes, 20 years credited service with an additional option to participate in Louisiana Plan.	Yes, 20 years credited service with continued service for a maximum of 30 or more years.
Provisions for:		
Cost of living adjustments	Vac	Vac if wooted by E/92
(normal retirement) Death (duty, non-duty, post	Yes Yes	Yes, if vested by 5/83 Yes
retirement)	165	165
Disability (duty, non-duty)	Yes	Yes
Cost of living allowances	Yes	Yes

### CITY OF NOWATA, OKLAHOMA NOTE TO THE FINANCIAL STATEMENTS JUNE 30. 2013

#### B. <u>Trend Information</u>

City contributions required by state statute:

	Oklahoma Pol	lice Pension	Oklahoma Fire	Oklahoma Firefighter's Pension and Retirement		
	and Retiremen	nt System	Pension and F			
		<del></del>	System			
	Required	Percentage	Required	Percentage		
Fiscal year	<u>Contribution</u>	Contributed	<u>Contribution</u>	Contributed		
2009	\$20,694	100%	\$13,205	100%		
2010	\$25,401	100%	\$17,969	100%		
2011	\$21,281	100%	\$19,250	100%		

Trend information showing the progress of the systems in accumulating sufficient assets to pay benefits when due is presented in their respective separate annual financial reports.

#### C. Related Party Investments

As of June 30, 2013, the Systems held no related-party investments of the city or of its related entities.

#### **Oklahoma Municipal Retirement Fund**

### A. <u>Plan Description, Eligibility Factors, Contribution Methods, and Benefit Provisions</u> 1. Plan Description

Effective January 1, 1985, the City began contributing to the City of Nowata Plan and Trust in the form of The Oklahoma Municipal Retirement System Master Defined Benefit Plan and Trust, an agent multiple employer - defined benefit plan. Administration of the City's individual plan rests with the City Commission. The overall operations of OMRF are supervised by a nine-member Board of Trustees elected by the participating municipalities. Bank One Trust Company of Oklahoma City acts as administrator and securities custodian. OMRF issues separate plan financial statements which may be obtained by contacting the Oklahoma Municipal Retirement Fund, 100 N Broadway, Oklahoma City, OK 73102.

### CITY OF NOWATA, OKLAHOMA NOTE TO THE FINANCIAL STATEMENTS JUNE 30. 2013

#### 2. Eligibility Factors, Contribution Methods and Benefit Provision

- a. Eligible to Participate
  - i. All regular, full-time employees of the City or Authority except police, firefighters and other employees covered under a state system.
- b. Contribution Requirements:
  - i. Authorization By City Ordinance
  - ii. Actuarially Determined Yes
  - iii. Employer Rate 2.58% of covered payroll
  - iv. Employee Rate 5% of earnings
- c. Period Required to Vest 5 years of credit service
- d. Eligibility for Distribution
  - i. Normal Retirement at age 65 with 5 years of service
  - ii. Early retirement at age 55 with 5 years of service
  - iii. Total and permanent disability after 5 years of service
  - iv. Death benefit with 5 years of service for married employees.
- e. Benefit Determination Base
  - i. Final average salary the average of the five highest consecutive annual salaries out of the last ten calendar years of service

#### f. Benefit Determination Methods:

- i. Normal Retirement
  - 3% of final average salary multiplied by credited years of service
- ii. Early Retirement
  - Actuarially reduced benefit based upon age and years of service at termination.
- iii. Disability Retirement
  - Benefit computed as for normal retirement based on average salary and service as of the date of disability.
- iv. Death Benefit
  - 50% of the employee's accrued benefit, but terminates upon spouses remarriage.
- v. Prior to 5 years Service
  - Return of employee contributions with accrued interest.
- g. Form of Benefit Payments
  - Normal form is a 60 months certain and life thereafter basis.
     Employee may elect, with City consent, optional form based on actuarial equivalent.

#### B. Annual Pension Costs

a. Current Year Contribution Information

### CITY OF NOWATA, OKLAHOMA NOTE TO THE FINANCIAL STATEMENTS JUNE 30. 2013

For the year ended June 30, 2013, the City's annual pension cost was zero due to the city being fully funded in the current year.

#### b. Actuarial Assumptions:

Date of Last Actuarial Valuation – For Plan Year July 1, 2008

Actuarial Cost Method Actuarial Cost Method

Rate of Return on Investments 7.5%

Projected Salary Increase 5%

Post Retirement Cost of Living Increase

Inflation Rate Separate inflation rate not available;

inflation included in projected salary

increase.

Amortization Method of Unfunded

Actuarial Accrued Liability

Level percentage of projected

payroll.

Remaining Amortization Period Fully Funded

Asset Valuation Method A tentative actuarial value,

calculated as a 7.5% yield on the actuarial value at the beginning of the period, increased or decreased by a cumulative adjustment using a range of 90% to 110% of the current

market value of the fund.

#### C. Trend Information

	Annual	Pension	Percentage of APC		Pension igation
Fiscal Year Ending	Cost	(APC)	contributed	( E	xcess)
6/30/2011	\$	-	100.00%	\$	-
6/30/2012	\$	-	100.00%	\$	-
6/30/2013	\$	-	100.00%	\$	-

## CITY OF NOWATA, OKLAHOMA NOTE TO THE FINANCIAL STATEMENTS JUNE 30, 2013

#### **Other Post-Employment Benefits**

For the year ended June 30, 2013, the City Provided no post-employment benefits (other than pension) to terminated employees.

#### 4.B. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; employees' health and life; and natural disasters. The City manages these various risks of loss as follows:

Type of Loss	Method Managed	Risk of Loss Retained
Torts, errors and omissions, asset loss and natural disasters	Participation in Oklahoma Municipal Assurance Group risk entity pool	(1)
Injuries to employees (workers compensation	Purchased commercial insurance	None
Employee health and life	Participation in Oklahoma Municipal Assurance Group risk entity pool	(1)

### CITY OF NOWATA, OKLAHOMA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### 1. Oklahoma Municipal Assurance Group (OMAG)

#### **Liability Protection Plan**

The basis insurance agreements cover claims against municipalities for all government functions, utilities, and services covered in the Plan. These include bodily injury, property damage, wrongful acts, personal injury, and related torts under the state tort claims law and federal civil rights laws. All public officials, employees, services, and municipal functions are covered unless they are specifically listed as exclusions in the Plan.

Title to all assets acquired by the Plan is vested in the Group. In the event of termination of the Group, such property shall belong to the then member of the group in equal shares. Each participating City pays for all costs, premiums, or other fees attributable to its respective participation in the Plan, policy or service established under the agreement establishing the Oklahoma Municipal Assurance Group, and is responsible for its obligations under any contract entered into with the Plan.

Reserves for claim losses include provisions for reported claims on a case basis and an estimate of claims incurred but not reported limited by aggregate and individual loss levels as specified by the Plan's reinsurance contracts. These credits, if any, represent contingent liabilities of the Plan if the reinsurer was unable to meet its obligations under the reinsurance agreement.

The Plan's insurance agreements are reinsured for losses based upon the contract year. The significant components of each reinsurance contract can be obtained from the Plan's annual financial report.

#### Life and Health Benefit Plan

The City participates in the Oklahoma Municipal Assurance Group Life and Health Benefit Plan ("the Plan") as a Class (III) participant. The title to all assets acquired by the Plan is vested in the Plan. In the event of termination of the Plan, such property shall belong to the then members of the Plan in equal shares. Each participating City pays for all costs, contributions, or other fees attributable to its respective participation in any plan, policy or service established under this agreement, and is responsible for its obligation under any contract entered into with the Plan.

The Plan's reserves for policy and contract claims are provided on municipalities in which the Plan has insured risk and include provisions for reported claims and an estimate for claims incurred but not reported. The

### CITY OF NOWATA, OKLAHOMA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

reserves are based on the estimated ultimate cost of settling the claims, including the effects of general economic conditions, and were determined using paid claims data for claims paid subsequent to year-end and the Plan's historical claims experience.

The Plan has excess stop-loss agreements which cover losses in excess of specific and aggregate retention levels. Such agreements are closely connected to the Plan's underwriting process such that the coverage is provided based upon a participating municipality's classification. The Plan classified participating municipalities into three categories: Class I, Class II, and Class III. Such classification is dependent upon the number of covered employees with Class I municipalities having the most employees and Class III having the least employees.

Class II and Class III are pooled together under one excess stop-loss agreement between the Plan and the stop-loss carrier. This agreement is similar in nature to the Class I municipality agreements; however, no amounts are refundable to Class II and Class III municipalities for contributions collected in excess of benefits paid and the Plan is responsible for claims incurred but not paid as of June 30, 2013. If a Class II and Class III municipality renews, the renewal excess stop-loss agreement covers claims incurred before June 30, 2013, and paid in the renewal period.

#### 4.C. COMMITMENTS AND CONTENGENCIES

#### Commitments:

#### **Compensated Absences**

As a result of the City's use of the modified cash basis of accounting, accrued amounts related to compensated absences (vacation only; sick leave does not vest) and compensatory time earned but unpaid at year-end are not reflected in the combined financial statements.

#### **Contingencies:**

#### **Grant Program Involvement**

In the normal course of operations, the City participates in various federal or state grant/loan programs from year to year. The grant/loan programs are often subject to additional audits by agents of the granting or loaning agency, the purpose of which is to ensure compliance with specific conditions of the grant or loan. Any liability of reimbursement which may arise as a result of these audits cannot be reasonably determined at this time, although it is believed the amount, if any, would not be material.

### CITY OF NOWATA, OKLAHOMA NOTES TO FINANCIAL STATEMENTS JUNE 30. 2013

#### Litigation

The City and the Municipal Authority are parties to various legal proceedings which normally occur in the course of governmental operations. The financial statements do not include accruals or provisions for loss contingencies that may result from these proceedings. State statutes provide for the levy of an ad valorem tax over a three-year period by a City "Sinking Fund" for the payment of any court assessed judgment rendered against the City.

While the outcome of the above-noted proceedings cannot be predicted, due to the insurance coverage maintained by the City and the State statute relating to judgments, the City feels that any settlement or judgment not covered by insurance would not have a material adverse effect on the financial condition of the City. This statutory taxing ability is not available to the City's public trusts (Authorities).

#### 4.D. SUBSEQUENT EVENTS

The City did not have any subsequent events through February 25, 2014, which is the date the financial statements were issued, for events requiring recording or disclosure in the financial statements for the year ending June 30, 2013.

# CITY OF NOWATA, OKLAHOMA BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Budgeted	Amounts	Actual	Variance with Final Budget Positive (Negative)	
	Original	Final	Amounts		
Beginning Budgetary Fund Balance:	\$ -	\$ -	\$ (21,266)	\$ (21,266)	
Resources (Inflows):					
Taxes:				(-,)	
Franchise Tax	112,500	112,500	77,783	(34,717)	
Sales & Use Tax	800,000	800,000	811,867	11,867	
Tobacco Tax	8,000	8,000	10,479	2,479	
Intergovernmental:				(= a=a)	
Alcoholic Beverage Tax	38,200	38,200	32,330	(5,870)	
Gasoline Excise Tax	8,000	8,000	6,941	(1,059)	
Motor Vehicle Tax	27,500	27,500	11,562	(15,938)	
Grants	-	-	10,000	10,000	
Licenses & Permits	27,575	27,575	19,854	(7,722)	
Charges for Services	82,350	82,350	23,643	(58,707)	
Fines & Forfeitures	102,000	102,000	43,527	(58,473)	
Miscellaneous Income	346,073	346,073	317,737	(28,336)	
Interest Income	1,800	1,800	514	(1,286)	
Transfers In			85,443	85,443	
Amounts available for appropriation	1,553,998	1,553,998	1,430,414	(123,584)	
Charges to Appropriations (Outflows):					
City administration	112,010	112,010	82,697	29,313	
Municipal court	-	-	-	-	
Police	357,307	357,307	279,630	77,676	
Parks	40,528	40,528	27,135	13,393	
Fire	211,381	211,381	156,187	55,194	
Cemetery	82,780	82,780	64,755	18,024	
General government	221,127	221,127	101,136	119,991	
Streets	178,654	178,654	81,587	97,066	
Library	-	-	-	-	
City shop	32,953	32,953	24,700	8,253	
Civil defense	-	-	-	-	
EMS	-	-	-	-	
Dispatch	-	-	-	-	
Transfers Out					
Total Charges to Appropriations	1,236,739	1,236,739	817,828	418,911	
Prior Year Adjustments to Fund Balance			(570,334)	(570,334)	
Ending Budgetary Fund Balance	317,259	317,259	42,252	(275,007)	

## CITY OF NOWATA, OKLAHOMA NOTES TO BUDGETARY COMPARISON SCHEDULE JUNE 30, 2013

The budget is prepared on the same modified cash basis of accounting as applied to the basic financial statements. Revenues and expenses are reported when they result from cash transactions.

#### KERSHAW CPA & ASSOCIATES, PC

5300 WEST OKMULGEE AVENUE MUSKOGEE, OKLAHOMA 74401 PHONE (918) 684-1040 FAX (918) 684-1041

WEB: KERSHAWCPA.COM
E-MAIL: REK@KERSHAWCPA.COM

607 NORTH 1<sup>ST</sup> STREET PONCA CITY, OKLAHOMA 74601 PHONE (580) 762-1040 FAX (580) 762-1047

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees City of Nowata, Oklahoma

We were engaged to audit, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and in accordance with Oklahoma Statutes, the modified cash basis financial of the governmental activities. the business-type activities, each major fund, and the aggregate remaining fund information of the City of Nowata, Oklahoma, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which were prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles, which collectively comprise the City of Nowata, Oklahoma's basic financial statements, and have issued our report thereon dated February 25, 2014, which was a disclaimer of opinion because inadequate accounting records precluded us from performing sufficient audit procedures on the financial statements.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Nowata's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Nowata's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Nowata's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material significant weaknesses or deficiencies and therefore, weaknesses or significant deficiencies may exist that were not Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be However, material weaknesses may exist that have material weaknesses. not been identified. We did identify certain deficiencies in internal control described in the accompanying Schedule of Findings that we consider to be significant deficiencies. Those deficiencies are listed as Items 13-01, 13-02 and 13-03.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Nowata's financial statements are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### City of Nowata's Response to Findings

City of Nowata's response to the findings identified in our audit is described in the accompanying Schedule of Findings. City of Nowata's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

This report is intended solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kershaw CPA & Associates, P.C.

Kershaw CPA & Associates, PC

February 25, 2014

#### CITY OF NOWATA, OKLAHOMA SCHEDULE OF FINDINGS JUNE 30, 2013

#### INTERNAL CONTROL FINDINGS:

#### Item 13-01: Segregation of Duties

<u>Criteria:</u> A good system of internal control requires a proper segregation of duties to prevent one person from being in a position to authorize, execute, and record the same transaction.

<u>Condition:</u> Due to the size of the City's major areas of internal control, that would be prevalent in a larger City, such segregation of duties is not available for this size operation. Duties are concentrated in the hands of a few individuals, who are responsible for all phases of the accounting functions. Because of this lack of division of responsibility, internal control is determined to be weak, and in some instances, non-existent.

<u>Cause/Effect:</u> Due to the limited number of personnel, a breach of internal controls could occur and not be detected in the normal course of operations.

<u>Recommendation:</u> The Board should continue to be actively involved in the operations of the organization.

<u>Response:</u> The Board continues to be actively involved in the operations of the organization.

#### Item 13-02: Refundable Customer Deposits

<u>Criteria:</u> It is the responsibility of the Authority to properly report and account for the financial information.

<u>Condition:</u> The Authority does not keep a ledger or any other documentation regarding the balance of customer deposits.

<u>Cause/Effect:</u> Customers could potentially not receive proper reimbursement on their deposit and the organization's balance sheet could be incorrect with respect to the deposit account.

<u>Recommendation:</u> It is recommended that the organization properly report and account for the balance of customer deposits.

<u>Response:</u> The documentation has not been maintained by previous management that would allow the Authority to reconstruct such a ledger.

#### CITY OF NOWATA, OKLAHOMA SCHEDULE OF FINDINGS JUNE 30. 2013

#### Item 13-03: Bank Reconciliation

<u>Criteria:</u> Internal control refers to the methods and procedures used to provide reasonable assurance regarding the achievement of objectives in the following categories: Safeguarding assets, Ensuring validity of financial records and reports, Promoting adherence to policies, procedures, regulations and laws, and Promoting effectiveness and efficiency of operations. Internal control also refers to how an entity processes, summarizes and records the financial transactions. In general terms, internal controls are simply good business practices.

<u>Condition:</u> Personnel of the City prepared a bank reconciliation of pooled cash. However, the allocation of pooled cash to individual funds could not be determined and the reconciled cash figure did not reconcile to the general ledger.

<u>Cause/Effect:</u> The bank statements have not been reconciled to the general ledger. The financial statements may contain misstatements and omit financial information.

<u>Recommendation:</u> Monthly bank reconciliations need to be performed on each bank account and the balance agree with that reflected in the financial statements and general ledger.

Response: The City is aware of the problem.

# CITY OF NOWATA, OKLAHOMA COMBINING BALANCE SHEET - MODIFIED CASH BASIS NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2013

	SPECIAL REVENUE FUNDS						Total	
	AIRPORT					Nonmajor		
	CE	METERY	R	UNWAY	D	ARE	Gov	ernmental
	CA	RE FUND		FUND	F	UND	ı	Funds
<u>ASSETS</u>						•		
Cash and cash equivalents	\$	27,572	\$	43,016	\$	937	\$	71,525
Investments		-		-		-		-
Due from General Fund		-		-		-		-
Due from other governments		-		-		-		-
TOTAL ASSETS	\$	27,572	\$	43,016	\$	937	\$	71,525
LIABILITIES & FUND EQUITY								
LIABILITIES:								
Due to Other Governments	\$	-	\$	-	\$	-	\$	-
Payroll Taxes		-		-		-		-
TOTAL LIABILITIES		-		-		-		
FUND BALANCES:								
Unreserved, reported in nonmajor								
special revenue funds		27,572		43,016		937		71,525
TOTAL FUND BALANCES	-	27,572		43,016		937	-	71,525
TOTAL LIABILITIES AND FUND BALANCES	\$	27,572	\$	43,016	\$	937	\$	71,525

See Accountant's Audit Report & Notes Which Accompany These Financial Statements

#### **CITY OF NOWATA, OKLAHOMA**

### COMBINING STATEMENT OF REVENUES, EXPENDITURES & CHANGES IN FUND BALANCE - MODIFIED CASH BASIS NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	SPECIAL REVENUE FUNDS						Total		
				AIRPORT				Nonmajor	
	CEMETERY		RUNWAY			ARE	Governmental		
DEVENUEO.	CAR	E FUND		FUND		UND	Funds		
REVENUES:									
Taxes: Use Tax	¢		¢	22.252	¢		¢	22.252	
Charges for Services	\$	- 4,251	\$	32,253	\$	-	\$	32,253 4,251	
Miscellaneous Income		107		-		•		107	
Interest Income		107		- 55		2		58	
TOTAL REVENUES		4,359		32,308		2		36,669	
EXPENDITURES:									
Current:									
Personal Services		-		-		-		-	
Maintenance & Operations		-		-		-		-	
Capital Outlay		1,820		-		-		1,820	
Debt Service - Principal & Interest				-				-	
TOTAL EXPENDITURES		1,820						1,820	
EXCESS OF REVENUES OVER (UNDER)									
EXPENDITURES		2,539		32,308		2		34,849	
OTHER FINANCING SOURCES (USES):									
Operating Transfers In		-		30,208		-		30,208	
Operating Transfers Out		-		(31,500)		-		(31,500)	
Capital Debt Proceeds									
TOTAL OTHER FINANCING SOURCES (USES)				(1,292)				(1,292)	
NET CHANGES IN FUND BALANCES		2,539		31,017		2		33,558	
FUND BALANCE - BEGINNING OF YEAR		25,033		35,415		935		61,383	
FUND BALANCE - PRIOR YEAR ADJUSTMENT	Γ			(23,416)				(23,416)	
FUND BALANCE - END OF YEAR	\$	27,572	\$	43,016	\$	937	\$	71,525	

See Accountant's Audit Report & Notes Which Accompany These Financial Statements